#### STATE OF NEW YORK

# STATE TAX COMMISSION

In the Matter of the Petition

of

O. Mustad & Son (U.S.A.), Inc.

AFFIDAVIT OF MAILING

for Redetermination of a Deficiency or for Refund of Corporation Franchise Tax under Article 9-A of the Tax Law for the Years 1979 through 1981.

State of New York:

ss.:

County of Albany:

David Parchuck/Janet M. Snay, being duly sworn, deposes and says that he/she is an employee of the State Tax Commission, that he/she is over 18 years of age, and that on the 29th day of April, 1986, he/she served the within notice of Decision by certified mail upon O. Mustad & Son (U.S.A.), Inc. the petitioner in the within proceeding, by enclosing a true copy thereof in a securely sealed postpaid wrapper addressed as follows:

O. Mustad & Son (U.S.A.), Inc. P.O. Box 838 Grant Ave. Auburn, NY 13021

and by depositing same enclosed in a postpaid properly addressed wrapper in a post office under the exclusive care and custody of the United States Postal Service within the State of New York.

That deponent further says that the said addressee is the petitioner herein and that the address set forth on said wrapper is the last known address of the petitioner.

Sworn to before me this 29th day of April, 1986.

Authorized to administer oaths pursuant to Tax Law section 174

# STATE OF NEW YORK

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of

O. Mustad & Son (U.S.A.), Inc.

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State of New York:

ss.:

County of Albany:

David Parchuck/Janet M. Snay, being duly sworn, deposes and says that he/she is an employee of the State Tax Commission, that he/she is over 18 years of age, and that on the 29th day of April, 1986, he served the within notice of Decision by certified mail upon Robert E. Barry, the representative of the petitioner in the within proceeding, by enclosing a true copy thereof in a securely sealed postpaid wrapper addressed as follows:

Robert E. Barry Boyle, Anderson, Lipski, McLane & Lynch 120 Genesee St., P.O. Box 578 Auburn, NY 13021

and by depositing same enclosed in a postpaid properly addressed wrapper in a post office under the exclusive care and custody of the United States Postal Service within the State of New York.

That deponent further says that the said addressee is the representative of the petitioner herein and that the address set forth on said wrapper is the last known address of the representative of the petitioner.

Sworn to before me this 29th day of April, 1986.

Authorized to administer oaths pursuant to Tax Law section 174

# STATE OF NEW YORK STATE TAX COMMISSION ALBANY, NEW YORK 12227

April 29, 1986

O. Mustad & Son (U.S.A.), Inc. P.O. Box 838 Grant Ave. Auburn, NY 13021

#### Gentlemen:

Please take notice of the Decision of the State Tax Commission enclosed herewith.

You have now exhausted your right of review at the administrative level. Pursuant to section(s) 1090 of the Tax Law, a proceeding in court to review an adverse decision by the State Tax Commission may be instituted only under Article 78 of the Civil Practice Law and Rules, and must be commenced in the Supreme Court of the State of New York, Albany County, within 4 months from the date of this notice.

Inquiries concerning the computation of tax due or refund allowed in accordance with this decision may be addressed to:

NYS Dept. Taxation and Finance Audit Evaluation Bureau Assessment Review Unit Building #9, State Campus Albany, New York 12227 Phone # (518) 457-2086

Very truly yours,

STATE TAX COMMISSION

cc: Taxing Bureau's Representative

Petitioner's Representative: Robert E. Barry Boyle, Anderson, Lipski, McLane & Lynch 120 Genesee St., P.O. Box 578 Auburn, NY 13021

### STATE TAX COMMISSION

In the Matter of the Petition

of

O. MUSTAD & SON (U.S.A.), INC.

DECISION

for Redetermination of a Deficiency or for Refund of Corporation Franchise Tax under Article 9-A of the Tax Law for the Years 1979 through 1981.

Petitioner, O. Mustad & Son (U.S.A.), Inc., P.O. Box 838, Grant Avenue, Auburn, New York 13021, filed a petition for redetermination of a deficiency or for refund of corporation franchise tax under Article 9-A of the Tax Law for the years 1979 through 1981 (File No. 45095).

A hearing was held before Arthur Bray, Hearing Officer, at the offices of the State Tax Commission, 333 East Washington Street, Syracuse, New York, on July 8, 1985 at 12:30 P.M., with all briefs to be submitted by August 30, 1985. Petitioner appeared by Boyle, Anderson, Lipski, McLane & Lynch, P.C. (Robert E. Barry, Esq., of counsel). The Audit Division appeared by John P. Dugan, Esq. (James Della Porta, Esq., of counsel).

# ISSUE

Whether petitioner is entitled to an investment tax credit on equipment utilized in its preparation of fish hooks on the ground that the equipment is used in the production of goods by manufacturing, processing or assembling or, in the alternative, whether petitioner is entitled to claim the eligible business facility credit under section 210.11 of the Tax Law.

# FINDINGS OF FACT

- 1. Petitioner O. Mustad & Son (U.S.A.), Inc. filed State of New York corporation franchise tax reports for the years 1979 through 1981. In each report, petitioner claimed an investment tax credit on equipment it had purchased for use at its plant in Auburn, New York.
- 2. On March 10, 1983, the Audit Division issued three notices of deficiency to petitioner asserting deficiencies of corporation franchise tax as follows:

Period Ended	<u>Tax</u>	Interest	Total
December 31, 1979	\$ 8,868.61	\$3,426.56	\$12,295.17
December 31, 1980	12,703.23	3,169.02	15,872.25
December 31, 1981	7.194.30	1,196.41	8,390.71

- 3. Each of the notices of deficiency were issued on the basis that petitioner was not engaged in the production of goods, but was engaged in the acquiring of fish hooks in bulk and packaging the fish hooks for distribution. Accordingly, the Audit Division disallowed petitioner's claim of an investment tax credit.
- 4. Petitioner is a wholly-owned subsidiary of 0. Mustad & Son A/S of Oslo, Norway.
- 5. On July 1, 1969, petitioner began business in Auburn, New York. At that time, fish hooks which were shipped to it in bulk from its parent, were warehoused and then shipped to customers. A majority of the hooks were sold in quantities of one thousand to manufacturing concerns.
- 6. In the late 1970's, the decision was made to engage in consumer marketing. As a result of this decision, it was concluded that it would be preferable to perform the last part of the production operation in New York since each hook could be placed into a variety of different packages.
- 7. In order to manufacture a fish hook, the hook is formed, a barb is cut and the eye is shaped. A quantity of hooks is then brought to a hardening

furnace where the hooks are hardened and tempered. At this juncture, a coating such as nickel, cadmium or gold is added. The hooks are then brought to a packaging area where they are sorted, untangled and inspected.

- 8. During the manufacturing process the fish hooks become very entangled. The tangled state of the fish hooks arises from the coating process wherein the hooks are tumbled in order to achieve a uniform coating. The hooks are also tangled in the tempering process.
- 9. Petitioner obtains hooks from its parent in Norway in boxes weighing approximately seventy-five pounds. The hooks in these boxes have not been sorted, untangled or inspected and, consequently, remain entangled. They are not marketable in the condition in which they are received by petitioner.
- 10. When petitioner receives the fish hooks from its parent, it takes a random count of 100 hooks. If petitioner finds less than a l percent rejection, the hooks will be processed. If a higher rejection rate is found, additional inspection is performed to determine whether the hooks will be processed.
- 11. Prior to being processed, all hooks are coated with either an oil or silicone spray. The coating eases the untangling of the hooks and also aids in preventing future tangling of the hooks. The coating also helps in obtaining a smooth run along a conveyor belt.
- 12. Upon completion of the inspection and coating steps, petitioner proceeds to untangle the hooks. One means of untangling the hooks is by placing them in a machine called a rake. The rake is a constantly moving machine which untangles the hooks. Another method of separating the hooks is through the use of a vibrator which is a round bin-type structure. A third method of separating the hooks is through the use of a shaker or tumbler. In this process the hooks are placed in a barrel-shaped structure which shakes the

hooks. The hooks then come off a rail where they are placed in a vibrator which performs the final separation. Petitioner utilizes three tumblers at its plant in Auburn.

- 13. Petitioner utilizes a unit known as a polybag machine. This machine contains a shaker or tumbler. The polybag machine also takes plastic film which is in large rolls and cuts it into bags. The machine then places the hooks into the bags. The polybag machine also stamps the species of fish appropriate for the hook on the bag.
- 14. When the polybag machine is not used, petitioner utilizes a stapling machine which attaches cardboard backing to the bag. The stapling machine also prints information on the cardboard backing and punches a hole in the cardboard.
- 15. Petitioner sells live bait hooks. The live bait hooks are received in two pieces -- a rod and a hook. The hooks are manually assembled before they are sold.
- 16. Petitioner has two machines which form sprinter boxes. In this process, flat structures are placed in machinery and transported along a chain-link belt to a plunger. The plunger then forms and locks a box.
  - 17. Petitioner utilizes machines which print and label its products.
- 18. After the fish hooks are placed in boxes, groups of five boxes are wrapped in plastic and the plastic is shrunk. The shrinking process provides a stronger means of support for shipping purposes.
- 19. Fish hooks are marketed by petitioner in various quantities. The largest quantity of fish hooks petitioner markets is in boxes of one thousand. Fish hooks are also marketed in quantities of one hundred, fifty and ten. Petitioner markets in excess of fourteen thousand varieties of sizes and packages of fish hooks. When petitioner sells fish hooks in bulk quantities of one thousand,

the fish hooks would be disentangled in the same way they would have been if they were sold in smaller packets.

- 20. The smaller the unit quantities of fish hooks sold, the greater the markup petitioner applies to the fish hooks. The price petitioner charges for the fish hooks includes petitioner's overhead costs, transportation costs, import duty on hooks and profit.
- 21. Petitioner sells fish hooks primarily to manufacturers and wholesalers of lures. However, petitioner does sell to a limited number of large retailers.
- 22. There are thirty-nine employees at petitioner's facility in Auburn,

  New York and twenty-six of these individuals are involved in the processing of
  hooks. The remaining individuals are involved in ordering and shipping.
- 23. Petitioner also sells horseshoe nails. Prior to being sold, petitioner assembles horseshoe nail boxes. In this process, flat sheets of cardboard are formed and glued into a box through the use of a machine.
- 24. On or about June 8, 1978, petitioner applied for a Certificate of Eligibility for New York State franchise tax credits in order to be able to claim the eligible business facility credit. Thereafter, individuals from the Department of Labor and the Department of Commerce indicated that it would be appropriate for petitioner to claim the eligible business facility credit. However, petitioner never received a Certificate of Eligibility.

# CONCLUSIONS OF LAW

A. That section 210.12(b) of the Tax Law makes available to the corporate taxpayer an investment tax credit with respect to tangible personal property which is depreciable pursuant to section 167 of the Internal Revenue Code, has a useful life of four years or longer, is acquired by purchase as defined in section 179(d) of the Code, has a situs in New York and is "principally used by

the taxpayer in the production of goods by manufacturing, processing, assembling...".

- B. That section 210.12(b) defines manufacturing as follows:
- "...the process of working raw materials into wares suitable for use or which gives new shapes, new quality or new combinations to matter which already has gone through some artificial process by the use of machinery, tools, appliances and other similar equipment."
- C. That petitioner was not engaged in the production of fish hooks by manufacturing, since the processes used by petitioner did not give the fish hooks a new shape, new quality or a new combination (Tax Law §210.12[b]).

  Moreover, the end result was not significantly different from the raw material so that the operation could be deemed "manufacturing" (see Matter of J. H. Wattles, Inc., State Tax Commission, October 30, 1981).
- D. That processing is an operation whereby raw material is subjected to some special treatment, either artificially or naturally, which results in a transformation or alteration of the raw material's form, state or condition (Matter of Hudson Cold Storage & Freezer Corp., State Tax Commission, September 9, 1983). Petitioner's activities did not result in an alteration of the form, state or condition of the hooks, and, accordingly, such activities do not constitute processing within the meaning of Tax Law §210.12(b). It appears petitioner and its parent have chosen to segregate their operations whereby the production of the fish hooks would take place in Norway and the activity in New York would essentially consist of marketing.
- E. That the machines which create boxes, bags and labels are not used in a production of goods process but rather are used in packaging after the goods (i.e. fish hooks or horseshoe nails) have been manufactured. Accordingly, petitioner is not entitled to claim an investment tax credit on these machines.
- F. That section 210.11(a) of the Tax Law provides that a taxpayer who owns or operates an eligible business facility, as defined in section 115 of the Commerce Law, is allowed a credit against the franchise tax on business corporations. Section 210.12(f) of the Tax Law provides that, at the option of

the taxpayer, property which qualifies for both the investment tax credit provided for in section 210.12(b) and the eligible business facility credit may be treated as eligible for the investment tax credit or the eligible business facility credit.

- G. That section 115(d) of the Commerce Law defines the term "eligible business facility" as a place of business located in an eligible area, which meets the requirements set forth in section 118 of the Commerce Law, and for which a Certificate of Eligibility has been issued by the Job Incentive Board. A facility for which such a certificate is issued shall be deemed an eligible business facility only during the taxable year or as of the taxable status date.
- H. That in view of the fact that petitioner did not obtain a Certificate of Eligibility, petitioner is not entitled to a tax credit under section 210.11(a) of the Tax Law.
- I. That the petition of O. Mustad & Son (U.S.A.), Inc. is denied and the notices of deficiency are sustained.

DATED: Albany, New York

STATE TAX COMMISSION

APR 2 9 1986

COMMISSIONED

COMMISSIONER